

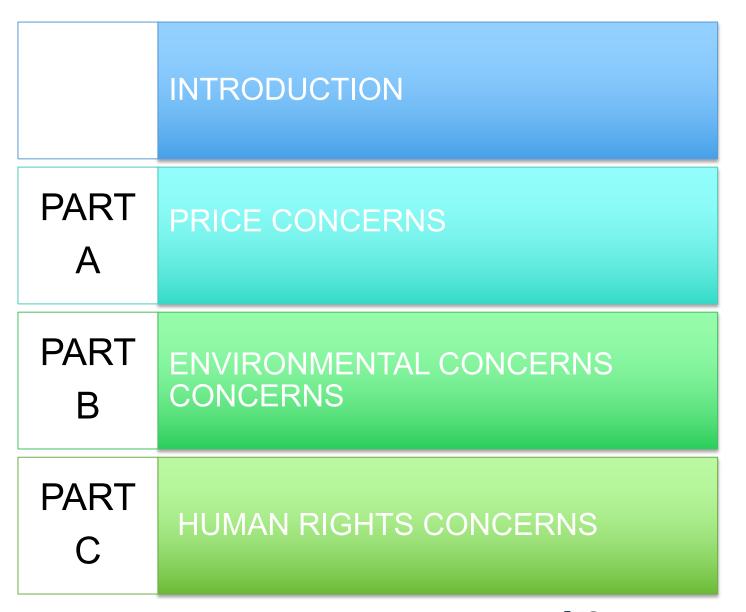
# COCOA CLINIC

Issues affecting Responsible Cocoa Production

14<sup>th</sup> October 2021

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## ROAD MAP





# INTRODUCTION





#### **Last Meeting:**

 Introduction to the Legal and Institutional Framework for Production and Trade of Cocoa

# **Today**

#### We will consider:

- 1. 3 main issues arising from the production and export of Cocoa beans.
  - a. Price Concerns
  - b. Environmental Concerns
  - c. Human Rights Issues (Child Labour)



#### Article 3 – Zero Draft EU Regulation

Relevant commodities and products as set out in Annex I shall not be placed or made available on the Union market unless:

- a) they are deforestation-free; and
- b) they have been produced in accordance with the laws and regulations of the country of production.



# PARTA PRICE CONCERNS



# Legislative History – Producer Price of Cocoa determination

011937 - Farmers Strike 03 1947 Ordinance (No. 16) - Gold Coast Cocoa 05 1968 Cocoa Industry 07 1989 Cocoa 09 T1999 Cocoa Sector Marketing Board - 1st attempt to regulate (Regulation) Act Rehabilitation Project Strategy - Raise - Nowell market value and production. The main (N.L.C.D. 278) - set (CRP) - To maintain progressively the Commission of purpose of the law was to: standards for sale of producer prices above producer price of Resolve concern over market-sharing and Enquiry cocoa - "A person shall 50% of FOB cocoa from 65% of the price-fixing arrangements among the Recommendation to foreign trading firms; and not buy or sell or offer FOB price in 1999/2000 assist cocoa farmers Stabilize domestic prices to producers in or expose for sale or to 70% of the FOB by the face of sharp fluctuations in world by establishing a tender in satisfaction the 2004/5 market prices. Marketing Board. of a claim or demand The Ordinance of 1947 specified that or export cocoa which surpluses from the sale be retained to: is not thoroughly dry to stabilize producer price or which contains a · finance cocoa purchases; and foreign matter" assist farmers in all aspects of production 1940 1965 1992 1984 2019 1989 1999 1937 1947 1968 06 1984 Reforms and Ghana 04 1965 Ghana Agricultural 08 1992 Agricultural Sector Adjustment Programme 02<sub>1940</sub>, West African 10 2019 Bilateral COCOBOD Law (PNDCL 81) -Produce Marketing Board Collaboration - LID -Produce Control (AgSAP) - Reform In the Marketing Board was (Repeal) Act (Act 287) premium of \$400 per **Board** - Purchase dissolved and reconstituted agricultural pricing and Transfer all operating metric tonne as the Ghana Cocoa Board. marketing introduce cocoa under surpluses to the central Object - payment of better Licensed Buying Companies guaranteed prices (LBCs) producer price to farmers as government, including all from all West an incentive to increase reserves held at the time. production. African countries. Dissolved in 1946. This legislation effectively 1983/84 Producer Price ended the stabilization Review Committee (PPRC) an independent PPRC to policy for cocoa Property of: regularly review and adjust producer prices.



# Observations from the Reforms

- Sector reform programmes and strategies have been aimed at passing on a significant share of export prices to farmers.
- The 70% of the FOB price this was gross until the 2001/02 crop season but changed to a net concept.
- What are your own observations? Positive or Negative?





# Challenges

- Wide disparity between pricing of cocoa beans on international market and revenue of farmers
  - Africa's cocoa cocoa producing companies capture just 3% of global chocolate industry revenue every year
  - Farmgate price= 70% world market price
- Producer Price Review Committee(PPRC) determines annual prices in Ghana
  - Prices are fixed annually at the start of the cocoa harvesting season in October.
  - no room for negotiation by the farmers & no benefit from international price increases within the season.
- COCOBOD sole exporter of Ghana's cocoa
  - Use of LBCs and PBCs
  - Use of Net FoB controversial
    - Deductions before a share is allocated to producer





# LID – Challenge

- Government of Ghana and Cote d'Ivoire introduced the Living Income Differential (LID) in 2019
  - \$400 per metric tonne to be charged on export price of cocoa from the 2020/21 crop
  - To increase the revenue of farming families to achieve a living income
  - To allow the creation of a stabilization fund to guarantee a fixed price of \$1820 to farmers

#### **Challenges:**

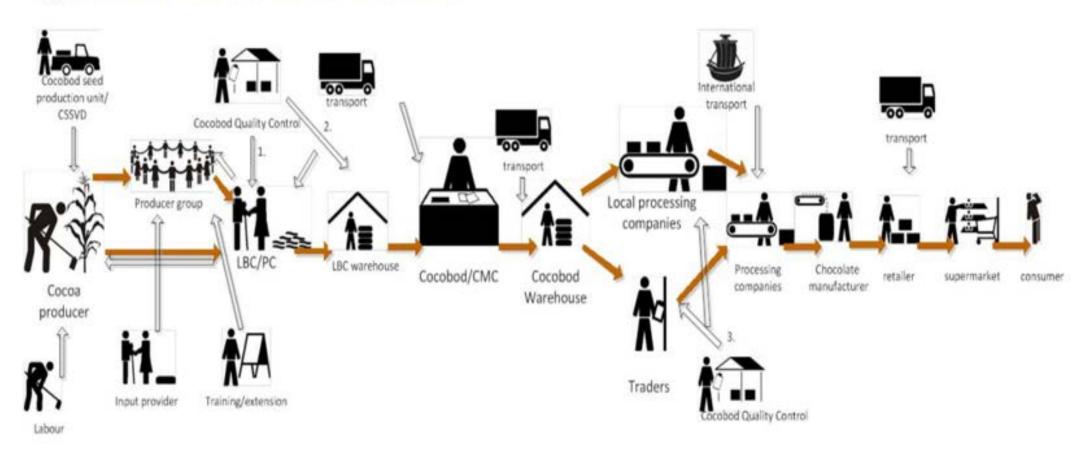
- Lack of transparency in collection and use of LID
- Doubts on farmers being ultimate beneficiries of LID
- Fear of buyers shifting to other producing countries





#### Figure 1 The cocoa chain in Ghana

#### **What influences Price**







# Opportunities

- Higher prices for farmers is mechanism to tackle deforestation from agric expansion
  - Availability of capital to invest in farm inputs for increased yields
  - Increased yields will reduce need to create new farms at the expense of forests
- Need for reform of COCOBOD's institutional arrangement and policy framework on farmgate prices







## Recommendations

#### Producer –Country Intervention on Price Concerns

- a. Export price regimes e.g LID
  - a. Setting prices of exports to ensure farmers receive equitable benefits
  - b. This must be considered within the WTO trading rules that prohibit discrimination in favour of commercial considerations only.

#### b. Partnership agreements

Bilateral arrrangements which capture environmental and human rights concerns to improve sustainable production as a condition for increase market access, premium prices and capacity building. (e.g. VPA for FLEGT)

#### Consumer-country intervention on Price

 Introduction of import taxes to reward exporter countries



## Recommendations

#### **International Commodity agreements**

- OPEC-like arrangement at international level
- Such an arrangement should be framed on addressing environmental concerns using price as a mechanism
- For effectiveness, producer country options should be taken in concert with other producer countries with concurrence of buyers.



# PART B ENVIRONMENTAL CONCERNS



## **Backdrop**

"deforestation-free" commodity or product means a relevant commodity or product which was produced in a way that has neither caused nor contributed to deforestation or forest **degradation** after 31 December 2020,

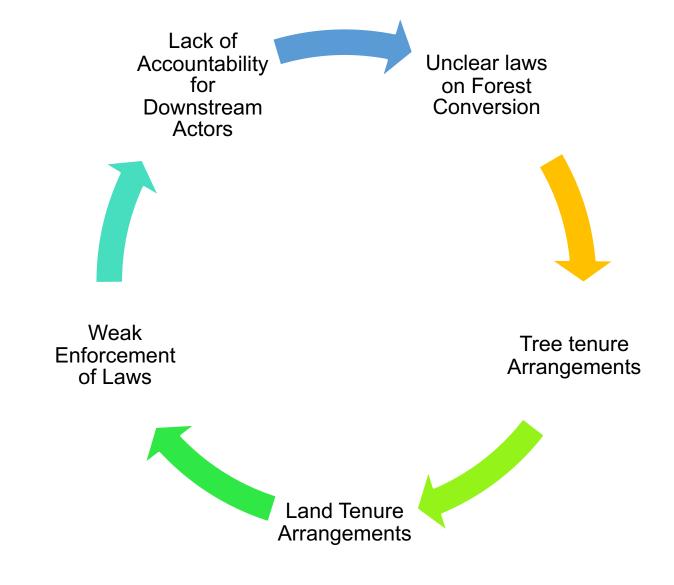


# Challenges

- Cocoa forest landscape (CFL) has one of the highest rates of deforestation rates (app 3.2% per annum)
- Deforestation is primarily driven by low yielding and expansive agriculture
  - Agriculture = app 83% of deforestation in CFL
  - Cocoa farming= App 1/3 of land deforested for agriculture
- National Output has declined since Mid-nineties
  - High Tech programme created more challenges
    - More expansion
    - GFZ lost an average of 138,624 ha each year (2005-2009)
- Till about 2017, National Policies were directed exclusively at production neglecting sustainability
  - Ghana Cocoa Forest REDD+ Programme (GCFRP),2017
  - Ghana Climate Smart Cocoa Production Standard (GCSCPS)



# **Causal Factors**





#### Tree Tenure

- No incentive of Farmers to nurture trees
  - Ownership of naturally occuring trees separate from the land (belong to the state)
  - No economic rights/ benefits when they are legally harvested by others.
  - Potential harzard on their farms
  - Perverse incentive to remove trees from the farming system.

- 1. Align land ownership with tree ownership
- Reform benefit –
   sharing arrangements
   to include tree
   nurturers /tending toll
- 3. Establish a framework for Agroforestry (Tree Register)
- 4. Use of Community
  Based Natural
  Resource
  Management(
  CBNRM) in awarding
  timber rights



#### **Land Tenure**

- Weak ownership of most smallholder cocoa farmers
  - Majority of Ghana's cocoa is grown within the GCFRP area by about 800,000 smallholder farm families.
  - Most are migrant farmers
  - Customary tenure arrangements disincentivises replacement of old cocoa trees and encourages creation of new farms
    - Abunu & Abusa
  - Lack of proprietary rights excludes them from any potential benefits from trees harvested
  - Lack of access to credit facilities
    - Low yields = new farms

- Recommendations
  - 1. Reform customary land tenure arrangements

!!!Freedom of Contract

- 2. Increase access to land interest registration by farmers
  - Access to collateral for credit
  - b. Include both farmers and land owners in all benefit-sharing reforms on trees



# Unclear Forest Laws

- Ghana's laws do not explicitly exclude forest conversion
  - Mainly set out purposes for forest creation
  - Gov. policy documents provide conflicting insights on activities permitted in forest reserves
  - FC authorises access to forest resources on adhoc basis.
    - Risks creating further inconsistency

- Provisions on Forest Conversion should be introduced and should specify/enhance:
  - a. Activities permited in forest reserves (mining &agriculture)
  - b. Regulations for forest conversion (limiting such endeavours to areas of minimal forest cover)
  - C. Coherence across mining, forestry, agricultural and land laws
  - Introducting rehabilitation as condition for any forest conversion



# Weak Enforcement of Laws

- Lack of resources for effective surveillance & prosecutions
- Conflicting interests of Gov. agencies in addressing encroachment of forest reserves and protected areas for cocoa farms
  - Cocobod needs to meet production targets
  - FC mandated to protect forest reserves and protected Areas

- Provide legal backing for CBNRMs (CREMAs and HIAs)
  - a. Establish a Legal framework that ensures
    - i. Accountability
    - ii. Transparency
    - iii. Inclusion
    - iv. Monitoring and evaluation
    - v. Reporting
- 2. Improve access to information
  - Availability
  - b. Accessibility



# Lack of Accountability for Down stream Actors

- No consequences for buyers that source from illegal cocoa farms
- Lack of common definition of sustainability across sector
- Absence of national monitoring systems to check sustainability and legality of the source of cocoa
- The current certification and standard schemes are voluntary and defaulters do not immediate consequences. (AF, Landscale, GCSCPS)

- 1. Need to transition from voluntary commitments to mandatory systems that puts responsibility on both producer and consumer countries with consequences for non-compliance
  - a. Create legality standard with third -party verification using lessons from FLEGT VPA
    - i. Legality definition for cocoa?



# PART C HUMAN RIGHTS CONCERNSCHILD LABOUR



## **Backdrop**

#### **Article 3**

#### **Prohibition**

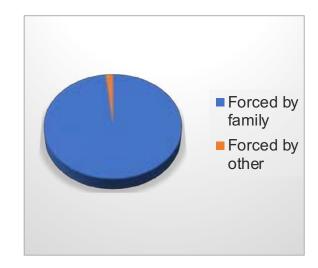
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# Challenges

- Recent statistics indicate that child labour remains rife in Ghana's cocoa sector
  - 668,000 children were in child labour, 632,000 performing harzardous tasks (2018 Global Slavery Index)
  - 98.02 % were forced to work by family members
  - Illegal to engage a child (below 18 years) in harzardous work (Act 651)
  - Forced labour is criminal (Act 651)
  - But, Cocoa farming is labour intensive in Ghana, common for family of farmer to be involved in the process to reduce labour cost
  - General and broad legal definitions in Ghana's laws don't permit nuanced examination and pecularities in sector. This contributes to high statistics



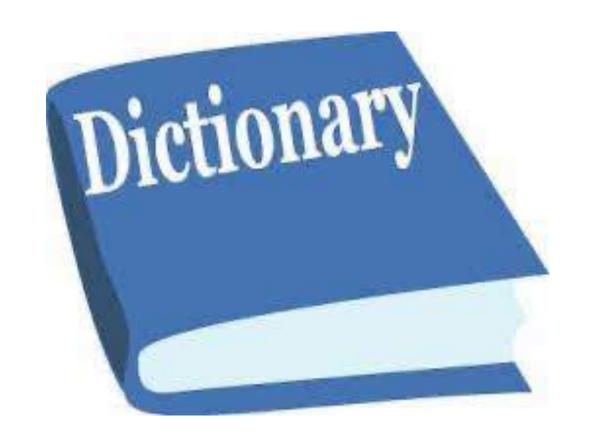






# **Definitional Elements**

- YOUNG PERSON
- CHILD
- MORAL HAZARD
- PHYSICAL HAZARD
- **□ EXPLOITATIVE LABOUR**







# Recommendations

#### Legislative Interventions

- Amendment of child labour definition to include sector specific exceptions
- Legal categorization of what constitues harzardous work
- HAF not captured in law; affects its efficacy

#### **Additional Steps**

- Effective monitoring and enforcement of legislation
- Strengthen responsible agencies
- Awareness creation and public education to change social norms
- Adopt an integrated approach to include viewpoints of children and families in solutions



# DISCUSSION TIME







Thank You

